

# INDEPENDENT CITIZENS OVERSIGHT COMMITTEE FOR MEASURE L

Monday, September 20, 2021

Zoom Virtual Meeting

6:00 p.m.

Consistent with Executive Order N-29-20 from the Executive Department of the State of California and the Shelter in Place Order, the Solano County Library Advisory Council is not physically open to the public, and the meeting is held via teleconference.

Join Zoom Meeting

<https://us02web.zoom.us/j/82964368318?pwd=YTRLMmsyKy9wSDR0S25wU0phNWNDdz09>

Meeting ID: 829 6436 8318

Passcode: 759028

Dial by your location

+1 669 900 6833 US (San Jose)

Meeting ID: 829 6436 8318

Passcode: 759028

## AGENDA

1. CALL TO ORDER
2. ROLL CALL AND ESTABLISHMENT OF QUORUM
3. INTRODUCTIONS
- ACTION 4. APPROVAL OF MINUTES
- ACTION 5. APPROVAL OF AGENDA
6. PUBLIC COMMENT\*
7. CORRESPONDENCE:
8. DIRECTORS' REPORTS – Attachment
9. OLD BUSINESS
10. NEW BUSINESS
- ACTION a. Election of Officers – the Committee will elect a chair and co-chair
- ACTION b. The Committee will review and prepare an annual report on the expenditures for the Board of Supervisors and the community.
11. ANNOUNCEMENTS/MEMBER REPORTS
12. DATE OF NEXT MEETING – September 19, 2022
13. ADJOURNMENT

\*Members of the public may speak for up to three (3) minutes per person.

Minutes of the  
INDEPENDENT CITIZENS OVERSIGHT COMMITTEE FOR MEASURE L  
**Monday, September 21, 2020**  
**Zoom Virtual Meeting**

**1. CALL TO ORDER:**

The meeting was called to order by Chair Carole Nail at 6:00 p.m.

**2. ROLL CALL AND ESTABLISHMENT OF QUORUM:**

**Members Present:**

Carole Nail, City of Benicia; Dotty Schenk, City of Fairfield; Kurt Overholt, City of Rio Vista; Gloria Felder, City of Suisun; Kathryn Clark Silveira, City of Vallejo

**Members Absent:**

Ginger Emerson, City of Dixon  
Bruce DuClair, City of Vacaville

**Others Present:**

David Dodd, Director of Benicia Public Library; Bonnie Katz, Solano County Director of Library Services; Cathy Sheldon, Clerical

**3. INTRODUCTIONS:**

Cathy Sheldon, Office Assistant, Solano County Library introduced herself.  
Annie Stewart, resident of Vacaville

ACTION **4. APPROVAL OF MINUTES:**

Ms. Schenk moved to approve the minutes of the September 16, 2019 meeting; seconded by Mr. Overholt. Motion carried. So ordered by 5-0 vote.

Yes Carol Nail  
Yes Dotty Schenk  
Yes Kurt Overholt  
Yes Gloria Felder  
Yes Kathryn Clark Silveira

ACTION **5. APPROVAL OF AGENDA:**

Ms. Clark Silveira moved to approve the September 21, 2020 agenda; Ms. Schenk seconded. Motion carried. So ordered by 5-0 vote.

Yes Carol Nail  
Yes Dotty Schenk  
Yes Kurt Overholt  
Yes Gloria Felder  
Yes Kathryn Clark Silveira

**6. PUBLIC COMMENT:**

Ms. Stewart inquired when Vacaville Cultural Center Library will go back to its original hours. Ms. Katz stated the library will continue the current hours until the end of the year. The library continues to try to maintain the safety of staff and the public. The Vacaville Cultural Center Library added Saturday hours on September 12, 2020.

**7. CORRESPONDENCE:**

None.

**8. DIRECTOR'S REPORT:**

Measure L Expenditure Plan reports from the Library Directors of Benicia, Dixon and Solano County were attached. Ms. Katz stated Dixon Public Library-Library District contracted with Solano County Library (SCL) effective January 1, 2020 for SCL to operate the library. Ms. Katz prepared the expenditure report for Dixon. After a brief discussion, the Oversight Committee stated a separate report for Dixon is not needed, Ms. Katz can include Dixon with the report for Solano County Library.

**9. OLD BUSINESS:**

None.

**10. NEW BUSINESS:**

**ACTION**

The Committee will review and prepare an annual report on the expenditures for the Board of Supervisors and the community.

Chair Nail stated that it is the Oversight Committee's intent to make the reports as transparent as possible so the public can see that the funds received from Measure L monies are being spent on:

- Materials
- Programs for children and youth
- Maintaining library hours
- Library building maintenance
- Literacy

The Committee reviewed and discussed the Measure L expenditure plans for Benicia, Dixon and Solano County libraries.

Chair Nail noted that Measure L monies account for approximately 75% of the Dixon Public Library's overall spending, approximately 30% of the Benicia Library's total materials budget and 20% of the Solano County Library's overall budget.

Mr. Overholt moved to accept the reports as presented and use them to prepare the annual report to the Board of Supervisors. Ms. Felder seconded. Motion carried. So ordered by a 5-0 vote.

Yes Carol Nail  
Yes Dotty Schenk  
Yes Kurt Overholt  
Yes Gloria Felder  
Yes Kathryn Clark Silveira

This report will be on the agenda for the Board of Supervisors meeting in October. Chair Nail will represent the committee at the Board of Supervisors meeting, along with Ms. Katz.

**11. ANNOUNCEMENTS/MEMBER REPORTS:**

- a. Ms. Schenk shared the Writer’s Group meets on Mondays & Thursdays and What If Group meets on Fridays.
- b. Mr. Overholt stated a lot of people don’t know the library is open. He’s working on getting the word out to people about the library being open by appointment. People can make appointments online.
- c. Ms. Felder shared Suisun City Library partners with Suisun Elementary however the school is still closed.
- d. Mr. Dodd shared Benicia Public Library is not open to public; curbside only service and they are very busy with curbside service. Benicia received a grant from their Foundation to help with increasing their digital and virtual services.

**12. DATE OF NEXT MEETING:**

September 20, 2021 at 6:00 pm.

**13. ADJOURNMENT:**

The meeting adjourned at 6:35 p.m.

**ORDINANCE NO. 2011- 1724**

**AN ORDINANCE EXTENDING ARTICLE XIV TO CHAPTER 11 OF THE SOLANO COUNTY CODE IMPOSING A TRANSACTIONS AND USE TAX FOR COUNTYWIDE LIBRARY PROGRAMS THAT IS ADMINISTERED BY THE STATE BOARD OF EQUALIZATION**

**Whereas**, in 1997 the Solano County Board of Supervisors approved Ordinance No. 1551, which placed Measure B on the June 2, 1998 ballot to add Article XIV to Chapter 11 of the Solano County Code, relating to the imposition of a transactions and use tax at a rate of one-eighth of one percent (0.125%) for a 16-year period as authorized by law, for the restoration of dramatically reduced countywide library programs and operations due to the State of California's shifting away of local property tax dollars; and

**Whereas**, the voters approved Measure B on June 2, 1998 by more than a two-thirds vote; and

**Whereas**, this funding can and is only being used for public library operations, programs and acquisitions and it expires on October 1, 2014; and

**Whereas**, this funding supports the public library systems in the county which include the Solano County Library, serving the cities of Fairfield, Rio Vista, Suisun City, Vallejo and Vacaville, through an agreement with Vacaville Unified School District Library District and the unincorporated area of the county with eight branch libraries, the Benicia Public Library, a stand-alone facility, and the Dixon Public Library District, also a stand-alone facility; and

**Whereas**, these library systems have kept the promises made in the 1998 Measure B campaign to restore hours, purchase more books and materials (e.g. CDs, DVDs and magazines and newspapers) and increase children's programs in the years since Ordinance No. 1551 was approved, while continually finding ways to streamline and increase the ease of use for their customers through technology, partnerships and other measures; and

**Whereas**, Solano County Library (SCL) increased its hours from 204 hours per week in 1997 to the current 448 hours per week in 2011 or 120%; and

**Whereas**, SCL increased its book and materials budget from \$432,000 in 1997 to \$1,026,000 in 2011 or 138%; and

**Whereas**, SCL expanded its children's programs from 878 in 1997 to 2,562 in 2011 or 192%; and

**Whereas**, in addition to regular children's reading programs, SCL, in partnership with the Solano County Library Foundation, the Benicia Public Library and the schools, has encouraged reading and the love of books through author visits, such as Solano Kids Read, in which children throughout the county read the same book, discuss it in their classrooms and meet the author, which has resulted in 5,000 students participating during the four years of the program; and

**Whereas**, public usage increased dramatically from 1,270,000 visits in 1997 to 2,042,000 visits in 2011 or 61% as residents use the library for homework assistance, job searches, filing for unemployment, home remodeling and many other educational and informational needs, attend children's reading programs such as pre-school story time and Summer Reading Program, and access literacy programs; and

**Whereas**, despite the economic downturn of the last three years, SCL maintained service to the public while reducing 20% of the staff, even as usage has continued to grow; and

**Whereas**, this transactions and use tax funding equals \$5.2 million or 22% of Solano County Library's annual operations budget and without it, the Library faces branch closures, reductions in hours, books and materials, computer and database resources, children, teen, adult and senior programs and literacy services; and

**Whereas**, the Benicia Public Library (Benicia) increased its hours from 48 hours in the summer months and 52 hours per week during the school year in 1997 to the current 62 hours per week in 2011 or 19%; and

**Whereas**, Benicia increased its book and materials budget from \$61,000 in 1997 to the current \$138,400 in 2011 or 127%; and

**Whereas**, Benicia expanded its children's programs from 144 in 1997 to 360 in 2011 or 150%; and

**Whereas**, Benicia experienced heavy usage both pre- and post- Measure B, and has maintained a steady patronage of approximately 230,000 visits annually over the past 14 years as residents search for information on a variety of topics, participate in literacy programs and attend children's reading programs; and

**Whereas**, Benicia reduced its employee staffing levels by 24% over the past 5 years in response to budget reductions while experiencing a 12% increase in the number of items circulated from the library; and

**Whereas**, this funding represents \$600,000 or 30% of Benicia's annual operations budget and without it, the Library faces a reduction in open hours to the public, fewer programs for children, teen and adults, and a reduction in the number of fiction and non-fiction items purchased by the library; and

**Whereas**, the Dixon Public Library District (Dixon) increased its hours from 27 hours per week in 1997 to the current 50 hours per week in 2011 or 85%; and

**Whereas**, Dixon increased its book and materials budget from \$30,000 in 1997 to \$82,000 in 2011 or 173%; and

**Whereas**, Dixon expanded its children's programs from 31 in 1997 to 100 in 2011 or 222%; and

**Whereas**, Dixon experienced increases in library visits from 29,000 in 1997 to 90,000 visits in 2011 or 210% as residents search for information on a variety of topics, and participate in children's reading programs and other activities; and

**Whereas**, Dixon in 2003 joined the Solano, Napa and Partners automation consortium which dramatically improved access to books and other library materials for Dixon residents; and

**Whereas**, Dixon reduced staff and its materials budgets and other program and operating expenses by \$225,000 or 20% over the last three years even as usage has continued to grow; and

**Whereas**, this funding represents \$500,000 or 55% of Dixon's annual operations budget and without it, the Library faces a steep reduction of hours, loss of librarians and other staff, reduced availability of computers and online resources and a sharp decrease in the purchase of library books and materials which will greatly impact the community, and

**Whereas**, the Solano County Library, Benicia Public Library and Dixon Public Library District need to maintain this dedicated source of funding to prevent library closures, help preserve book and materials budgets as well as computer and database resources and provide programs for children, teens, adults, seniors and literacy learners; and

**Whereas**, the Solano County Board of Supervisors finds that these Solano County public library systems provide unique and valued cultural and educational services to their citizens; and

**Whereas**, Revenue and Taxation Code section 7286.59 authorizes the Solano County Board of Supervisors to place a measure on the June 5, 2012 ballot to extend the existing transactions and use tax at the rate of 0.125% for 16 years in Solano County, commencing October 1, 2014, with revenues dedicated only for funding public library operations, programs and acquisitions within the county; and

**Whereas**, an independent citizens' oversight committee will ensure that the funds are only spent on library operations, programs and acquisitions in these Solano County public library systems.

**Therefore**, the Solano County Board of Supervisors ordains as follows:

Section 1.

Article XIV and Sections 11-300 through 11-318 of Solano County Code Chapter 11 are extended and amended to read:

ARTICLE XIV. SOLANO COUNTY PUBLIC LIBRARY TRANSACTIONS AND USE

Sec. 11- 300 Title.

This ordinance will be known as the "Solano County Public Library Transactions and Use Tax Ordinance." The transactions and use tax provisions of this ordinance will be applicable in the incorporated and unincorporated territory of Solano County ("District").

Sec. 11 - 301 Purpose.

This ordinance is adopted to achieve the following, among other, purposes and directs that its provisions are interpreted to accomplish those purposes:

(a) To extend the imposition of the existing one-eighth of one percent (0.125%) retail transactions and use tax according to the provisions of Part 1.6 (commencing with section 7251) of Division 2 of the Revenue and Taxation Code, and as specifically authorized by section 7286.59 of Part 1.7 of the Revenue and Taxation Code; which authorizes the County to extend this tax ordinance which shall be operative if a two-thirds majority of the electors voting on the measure vote to approve the imposition of the tax at an election called for that purpose;

(b) To adopt a retail transactions and use tax ordinance which incorporates provisions identical to those of the Sales and Use Tax Law of the State of California insofar as those provisions are consistent with the requirements and limitations contained in Part 1.6 of Division 2 of the Revenue and Taxation Code;

(c) To adopt a retail transactions and use tax ordinance which imposes a tax and provides a measure for it that the State Board of Equalization can administer and collect in a manner that adapts itself as fully as practicable to, and requires the least possible deviation from, the existing statutory and administrative procedures followed by the State Board of Equalization in administering and collecting the California Sales and Use Taxes;

(d) To adopt a retail transactions and use tax ordinance which can be administered in a manner which will be, to the greatest degree possible, consistent with the provisions of Part 1.6 of Division 2 of the Revenue and Taxation Code, reduce the cost of collecting the transactions and use taxes and simultaneously reduce the burden of record keeping upon persons subject to taxation under the provisions of this ordinance;

(e) To adopt a retail transactions and use tax ordinance that provides for funding public library operations, programs and acquisitions within Solano County. These revenues will be used only to supplement existing expenditures for public libraries and will not be used to supplant existing funding for the support of Solano County public libraries.

#### Section 11- 302 Expenditure Plan.

The expenditure plan is designed to accomplish the specific projects listed below with the revenues from the transactions and use tax. The expenditure plan provides for maintaining the existing public libraries and their collections, programs and services.

This expenditure plan is intended to provide Solano County with libraries which are on a par with those operated in other Bay and Sacramento Area communities.

The specific projects for which the revenues from the transactions and use tax will be expended are as follows:

(a) Maintaining local public libraries throughout the county;

(b) Maintaining open hours at Solano County Library branches in the cities of Fairfield, Rio Vista, Suisun City, Vacaville and Vallejo; the Benicia Public Library and the Dixon Public Library District;

(c) Maintaining funding to the books and materials budgets at Solano County Library branches, Benicia Public Library and Dixon Public Library District;

(d) Maintaining library programs for children and young adults at Solano County Library branches, Benicia Public Library and Dixon Public Library District;

(e) Maintaining the cost of the Literacy Program at Solano County Library.



Section 11- 303 Contract with State.

Before October 1, 2014, the Solano County Library will contract with the State Board of Equalization to perform all functions incident to the administration and operation of this transactions and use tax ordinance; provided, that if the Solano County Library has not contracted with the State Board of Equalization before October 1, 2014, it will nevertheless reach an agreement, with the operative date the first day of the first calendar quarter following the execution of the contract.

Section 11- 304 Transactions Tax Rate.

For the privilege of selling tangible personal property at retail, a tax is imposed upon all retailers in the incorporated and unincorporated territory of the District at the rate of one-eighth of one percent (0.125%) of the gross receipts of any retailer from the sale of all tangible personal property sold at retail in the territory on and after October 1, 2014.

Section 11- 305 Place of Sale.

For the purposes of this ordinance, all retail sales are consummated at the place of business of the retailer unless the tangible personal property sold is delivered by the retailer or his or her agent to an out-of-state destination or to a common carrier for delivery to an out-of-state destination. The gross receipts from such sales shall include delivery charges, when such charges are subject to the state sales and use tax, despite the place to which delivery is made. In the event a retailer has no permanent place of business, the place or places at which the retail sales are consummated shall be determined under rules and regulations to be prescribed and adopted by the State Board of Equalization.

Section 11- 306 Use Tax Rate.

An excise tax is imposed on the storage, use or other consumption in the District of tangible personal property purchased from any retailer on and after the operative date of this ordinance for storage, use or other consumption in the territory at the rate of one-eighth of one percent (0.125%) of the sales price of the property. The sales price shall include delivery charges when such charges are subject to state sales or use tax despite the place to which delivery is made.

Section 11- 307 Adoption of Provisions of State Law.

Except as otherwise provided in this ordinance and to the extent that they are inconsistent with the provisions of Part 1.6 of Division 2 of the Revenue and Taxation Code, all of the provisions of Part 1 (commencing with section 6001) of Division 2 of the Revenue and Taxation Code are adopted and incorporated by this reference.

Section 11- 308 Limitations on Adoption of State Law and Collection of Use Taxes.

(a) In adopting the provisions of Part 1of Division 2 of the Revenue and Taxation Code, wherever the State of California is named or referred to as the taxing authority, the name of this District will be substituted for it. However, the substitution will not be made when:

(1) The word "State" is used as a part of the title of the State Controller, State Treasurer, State Board of Control, State Board of Equalization, State Treasury, or the Constitution of the State of California;

(2) The result of that substitution would require action to be taken by or against this District or any agency, officer, or employee of it rather than by or against the State Board of Equalization, in performing the functions incident to the administration or operation of this ordinance;

(3) In those sections, including, but not necessarily limited to, sections referring to the exterior boundaries of the State of California, where the substitution would be to:

a. Provide an exemption from this tax with respect to certain sales, storage, use or other consumption of tangible personal property which would not otherwise be exempt from this tax while such sales, storage, use or other consumption remain subject to tax by the State under the provisions of Part 1 of Division 2 of the Revenue and Taxation Code;

b. Impose this tax with respect to certain sales, storage, use or other consumption of tangible personal property which would not be subject to tax by the State under the provisions of that code.

(4) In sections 6701, 6702 (except in its last sentence), 6711, 6715, 6737, 6797 or 6828 of the Revenue and Taxation Code.

(b) The word "District" will be substituted for the word "State" in the phrase "retailer engaged in business in this State" in section 6203 and in the definition of that phrase in section 6203.

Section 11- 309 Permit Not Required.

If a seller's permit has been issued to a retailer under section 6067 of the Revenue and Taxation Code, this ordinance will not require an additional transactor's permit.

Section 11- 310 Exemptions and Exclusions.

(a) There will be excluded from the measure of the transactions tax and the use tax the amount of any sales tax or use tax imposed by the State of California or by any city, city and county or county pursuant to the Bradley-Burns Uniform Local Sale and Use Tax Law or the amount of any state administered transactions or use tax.

(b) There are exempted from the computation of the amount of transactions tax the gross receipts from:

(1) Sales of tangible personal property other than fuel or petroleum products to operators of aircraft to be used or consumed principally outside the county in which the sale is made and directly and exclusively in the use of such aircraft as common carriers of persons or property under the authority of the laws of California, the United States, or any foreign government;

(2) Sales of property to be used outside the District which is shipped to a point outside the District, pursuant to the contract of sale, by delivery to such point by the retailer or his or her agent, or by delivery by the retailer to a carrier for shipment to a consignee at such point. For the purposes of this subsection, delivery to a point outside the District will be satisfied:

a. With respect to vehicles other than commercial vehicles subject to registration under Chapter 1 (commencing with section 4000) of Division 3 of the Vehicle Code, aircraft licensed according to section 21411 of the Public Utilities Code, and undocumented vessels registered under Chapter 2 of Division 3.5 (commencing with section 9840) of the Vehicle Code, by registration to an

out-of-District address and by a declaration under penalty of perjury, signed by the buyer, stating that such address is, in fact, his or her principal place of residence; and

b. With respect to commercial vehicles, by registration to a place of business out-of-District and declaration under penalty of perjury, signed by the buyer, stating that the vehicle will be operated from that address.

(3) The sale of tangible personal property if the seller is obligated to furnish the property for a fixed price under a contract entered into before October 1, 2014.

(4) A lease of tangible personal property which is a continuing sale of such property, for any period of time for which the lessor is obligated to lease the property for an amount fixed by the lease before October 1, 2014.

(5) For the purposes of subsections (3) and (4) of this section, the sale or lease of tangible personal property will be deemed not to be obligated under a contract or lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised.

(c) There is exempted from the use tax imposed by this ordinance, the storage, use or other consumption in this District of tangible personal property:

(1) The gross receipts from the sale of which have been subject to a transactions tax under any state administered transactions and use tax ordinance;

(2) Other than fuel or petroleum products purchased by operators of aircraft and used or consumed by such operators directly and exclusively in the use of such aircraft as common carriers of persons or property for hire or compensation under a certificate of public convenience and necessity issued under the laws of California, the United States or any foreign government. This exemption is in addition to the exemptions provided in sections 6366 and 6366.1 of the Revenue and Taxation Code;

(3) If the purchaser is obligated to purchase the property for a fixed price under a contract entered into before the operative date of this ordinance;

(4) If the possession of, or the exercise of any right or power over, the tangible personal property arises under a lease which is a continuing purchase of such property for any period of time for which the lessee is obligated to lease the property for an amount fixed by a lease before the operative date of this ordinance;

(5) For the purposes of subsections (3) and (4) of this section, storage, use, or other consumption, or possession of, or exercise of any right or power over, tangible personal property will be deemed not to be obligated under a contract or lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised;

(6) Except as provided for in subsection (7), a retailer engaged in business in the District will not be required to collect use tax from the purchaser of tangible personal property, unless the retailer ships or delivers the property into the District or participates within the District in making the sale of the property, including, but not limited to, soliciting or receiving the order, either directly or indirectly, at a place of business of the canvasser, solicitor, subsidiary, or person in the District under the authority of the retailer;

(7) "A retailer engaged in business in the District" will also include any retailer of the following: vehicles subject to registration under Chapter 1 (commencing with section 4000) of Division 3 of the Vehicle Code, aircraft licensed according to section 21411 of the Public Utilities Code, or undocumented vessels registered under Chapter 2 of Division 3.5 (commencing with section 9840) of the Vehicle Code. This retailer shall be required to collect use tax from any purchaser who registers or licenses the vehicle, vessel or aircraft at an address in the District.

(d) Any person subject to use tax under this ordinance may credit against that tax any transactions tax or reimbursement for transactions tax paid to a district imposing, or a retailer liable for a transactions tax under Part 1.6 of Division 2 of the Revenue and Taxation Code with respect to the sale to the person of the property the storage, use or other consumption of which is subject to the use tax.

#### Section 11- 311 Amendments.

All amendments after October 1, 2014 to Part 1 of Division 2 of the Revenue and Taxation Code relating to transactions and use taxes which are not inconsistent with Part 1.6 and Part 1.7 of Division 2 of the Revenue and Taxation Code, and all amendments to Part 1.6 and Part 1.7 of Division 2 of the Revenue and Taxation Code, will automatically become a part of this ordinance; but, no such amendment will operate to affect the rate of tax imposed by this ordinance.

#### Section 11- 312 Enjoining Collection Forbidden.

No injunction or writ of mandate or other legal or equitable process will issue in any suit, action or proceeding in any court against the State of California or the District, or against any officer of the State of California or the District, to prevent or enjoin the collection under this ordinance, or Part 1.6 of Division 2 of the Revenue and Taxation Code, of any tax or any amount of tax required to be collected.

#### Section 11 - 313 Use of the Taxes.

(a) Any and all transactions and use tax shall be used exclusively for countywide library programs and operations.

(b) The percentage of the total transactions and use taxes collected countywide which shall be allocated to the City of Benicia shall be the percentage of sales tax generated in the incorporated area of the City of Benicia for the prior fiscal year as set out in the most current edition of the State Board of Equalization's published document entitled, "Taxable Sales in California: Sales and Use Tax Annual Report."

(c) The percentage of the total transactions and use taxes collected countywide which shall be allocated to the Dixon Public Library District shall be the percentage of sales tax generated in the incorporated area of the City of Dixon for the prior fiscal year as set out in the most current edition of the State Board of Equalization's published document entitled, "Taxable Sales in California: Sales and Use Tax Annual Report."

(d) The percentage of the total transactions and use taxes collected countywide which shall be allocated to the Vacaville Unified School District/Library District shall be the percentage of sales tax generated in the incorporated area of the City of Vacaville for the prior fiscal year as set out in the most current edition of the State Board of Equalization's published document entitled, "Taxable Sales in California: Sales and Use Tax Annual Report."

(e) The balance of the total amount of the transactions and use taxes collected each fiscal year shall be allocated to the Solano County Library for use for library operations and services within all areas of the County of Solano except the incorporated areas of the City of Benicia, the City of Dixon and the City of Vacaville.

(f) Each jurisdiction named in this section shall be responsible for its portion of any fees imposed to administer this tax.

Section 11 - 314 Independent Citizens' Oversight Committee.

The Board of Supervisors shall appoint a seven member citizens' oversight committee with one member appointed from each of the seven cities within the county's public library systems. The committee shall review and report on the public libraries' administration of and compliance with the expenditure plan and the terms of this measure, monitor and audit the use of the funds and prepare an annual report on the expenditures to the Board of Supervisors and the community.

Section 11- 315 Implementing Policies and Regulations.

Upon approval of this ordinance by two-thirds of the voters, the public libraries within Solano County may adopt policies and regulations and take such other action as may be necessary for the implementation of the one-eighth of one percent (0.125%) transactions and use tax authorized by this ordinance.

Section 11- 316 Effective and Operative Dates.

This ordinance will take effect as provided by law. This ordinance will take effect according to law only if at least two-thirds of the electors voting on the measure at the June 5, 2012 election, approve the enactment of the ordinance. If approved, the provisions of this ordinance authorizing the levy of the one-eighth of one percent (0.125%) transactions and use tax will become operative on October 1, 2014.

Section 11- 317 Termination Date.

This ordinance will terminate on September 30, 2030.

Section 11- 318 Severability.

If any provision of this ordinance or its application to any person or circumstance is held invalid, the remainder of the ordinance and the application of such provision to other persons or circumstances shall not be affected.

Section 2.

This ordinance relates to the levying and collecting of a transactions and use tax to be used exclusively for countywide library operations and programs and will take effect immediately. It will be submitted to the voters of Solano County on June 5, 2012. If two-thirds of the voters approve it, then the operative date for the ordinance will be October 1, 2014. This ordinance will be published once within fifteen (15) days after its passage, in the Fairfield Daily Republic, a newspaper of general circulation in Solano County.

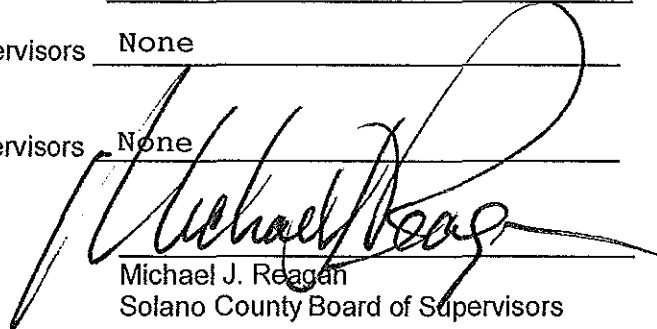
Ordinance No. 2011- 1724

Passed and adopted by the Solano County Board of Supervisors at its regular meeting on November 22, 2011, by the following vote:

AYES: Supervisors Kondylis, Seifert, Spering,  
Vasquez, and Chair Reagan

NOES: Supervisors None

EXCUSED: Supervisors None



Michael J. Reagan  
Solano County Board of Supervisors

ATTEST:  
Birgitta E. Corsello, Clerk  
Board of Supervisors

By: Myra Chiula deputy  
Patricia J. Crittenden, Chief Deputy Clerk

Measure L Expenditures – Benicia  
Fiscal year 2020-2021  
As of 08.31.2021  
For Measure L Oversight meeting on September 20, 2021

The Benicia Public Library (BPL) used the funds received from Measure L on the following items. More books, hours and programs at the Library continues to make a difference in the quality and quantity of services we are able to offer our community.

The Library has continued to maintain its existing hours of operation. Measure L pays for salaries and benefits for six full-time staff (one Children’s Librarian, one Teen Services Librarian, one Administrative Secretary, and three Library Technicians). Additionally, Measure L pays for part-time staff who also assist at the customer service desk, help with story-time programs, shelve books, and assist with other technical services and circulation duties.

The 2020-21 Measure L book and materials budget, which includes the budget for children’s materials, was approved at \$50,000, about 30% of the library’s total materials budget.

It should also be noted here, for future reference, that the City of Benicia accrues its sales tax revenues for audit purposes in the year in which they originated, not in the year during which they were paid. For instance, while May and June remittance checks are received in the new fiscal year, we show those payments on our books in the previous fiscal year, in effect back-entering them.

Benicia Public Library Measure L 2020-2021

Total revenues:                      \$ 762,567

Expenditures:

Salary / Wages                      \$ 544,128

Benefits                                \$ 278,487

Worker’s comp                      \$ 28,540

Services/supplies/books            \$ 52,181

Total expenditures:                \$ 903,336

NOTE: Finance Department is still in the process of closing the books for Fiscal Year 2021, thus, some numbers are subject to change after the books are closed.

Measure L Expenditures – Solano County Library  
Fiscal year 2020-2021  
For Measure L Oversight meeting on September 20, 2021

Solano County Library (SCL) used the funds received from Measure L in the following ways: more materials, programs for children and youth and maintaining the complement of library hours at all nine facilities before the COVID-19 pandemic started. The Library continues to be a well-used community resource.

The Library has maintained its existing hours of operation since the passage of Measure L in 2012. The Library plans to reinstate these hours when we go back to regular operations. With these monies, the Library was able to increase service hours by 111% from 199 per week to 420 hours per week during the ongoing COVID-19 global pandemic emergency.

The materials budget has increased 387% from \$432,000 to \$2,104,235 since the passage of Measure B, the first sales tax measure passed in 1998. Due to the effects of COVID-19, the Library has decreased the number of programs for youth by 36% from 895 to 574 programs.

Circulation continues to be strong, with 1,335,062 items circulating. More important than the number of items circulating is that this revenue has allowed the Library to purchase materials in multiple formats, including downloadable materials (e-book, e-audio, and e-magazines) and in other digital formats, such as Hoopla, OverDrive, and Kanopy.

With the additional staff, the Library has had an opportunity to do more community outreach and partnerships. Staff have visited schools to promote reading and literacy especially the Summer Reading Challenge. Prior to COVID-19, staff have participated in outreach programs at Farmer's Markets and community events. The Library has partnered with other county departments, cities and community organizations to promote library services and programs.

In addition, some of the sales tax measure monies have been used to fund the salaries of the literacy staff. The Literacy division provides four different programs for Solano County Library, a pediatric program, Reach Out and Read, a Families for Literacy program, an Adult Literacy Program and an English as a Second Language (ESL) program.

Measure L funds continue to allow Solano County Library to keep the promises it made to the community during Measure B and continuing with Measure L, which were more hours, more materials and more programming for children and youth.

Measure L monies account for about 40% of the Library's overall budget.



## Solano County Library Measure L 2020-2021

### Revenue:

Total revenues: \$6,343,707

### Expenditures:

Materials budget: \$ 986,947

Salaries: \$4,714,333

Database costs: \$ 203,769

Operating costs \$ 438,658

**Total \$6,343,707**

**EXPENDITURE ORDINANCE**

Section 11- 302 Expenditure Plan.

The expenditure plan is designed to accomplish the specific projects listed below with the revenues from the transactions and use tax. The expenditure plan provides for maintaining the existing public libraries and their collections, programs and services.

This expenditure plan is intended to provide Solano County with libraries which are on a par with those operated in other Bay and Sacramento Area communities.

The specific projects for which the revenues from the transactions and use tax will be expended are as follows:

- (a) Maintaining local public libraries throughout the county;
- (b) Maintaining open hours at Solano County Library branches in the cities of Fairfield, Rio Vista, Suisun City, Vacaville and Vallejo; the Benicia Public Library and the Dixon Public Library District;
- (c) Maintaining funding to the books and materials budgets at Solano County Library branches, Benicia Public Library and Dixon Public Library District;
- (d) Maintaining library programs for children and young adults at Solano County Library branches, Benicia Public Library and Dixon Public Library District;
- (e) Maintaining the cost of the Literacy Program at Solano County Library.

**INDEPENDENT CITIZENS' OVERSIGHT COMMITTEE**

Section 11 - 314 Independent Citizens' Oversight Committee.

The Board of Supervisors shall appoint a seven member citizens' oversight committee with one member appointed from each of the seven cities within the county's public library systems. The committee shall review and report on the public libraries' administration of and compliance with the expenditure plan and the terms of this measure, monitor and audit the use of the funds and prepare an annual report on the expenditures to the Board of Supervisors and the community.